**INSURANCE ASSET MANAGEMENT** 

# A Very Long Engagement:

Asset Allocation Implications of U.S. Life Insurance Risk-Based Capital Changes

August 5, 2021

# **Executive Summary**

- The long-awaited modernization of RBC bond factors for U.S. life insurance companies was approved by the National Association of Insurance Commissions (NAIC).
- Taken as a whole, U.S. life insurance industry capital charges will increase as a result of the more granular RBC bond factors, largely owing to significant increases in capital charges for single-A and mid-to-low BBB securities. The biggest "winners" were the at the highest quality (AAA and AA+) and some high yield ratings buckets (BB+, B+ and CCC+), which received capital relief relative to the prior regime.
- The updated portfolio adjustment factors and the newly approved reduction in RBC capital charges for real estate equity (REE) could be partial offsets to higher bond capital charges, particularly for life insurers that have meaningful exposure to the diversifying REE asset class.
- Going forward, we recommend that life insurers evaluate relative value on a more granular, capital adjusted yield basis using a breakeven framework to determine capital efficiency.
- There could be asset allocation implications as a result of the new RBC bond and REE factors: all else equal, compared to the prior RBC regime, high-quality structured finance, loans and real estate equity are more capital efficient, while private fixed income remains attractive given spread premiums to publics.



## A Brief History of the RBC Bond Proposal

The NAIC risk-based capital (RBC) system was implemented in 1991 after a series of insurance company insolvencies. While modest changes to the risk factors have been made since then, they are largely based on historical information from the 1970's and 1980's. Given that economic conditions, interest rates, credit loss experience and investment portfolio holdings have changed significantly since this time, it was prudent to modernize the RBC risk factors. In 2011, the NAIC began to review the current asset (C-1) risk structure and factors used in the RBC model, and by 2017, it proposed new and more granular C-1 risk charges for bonds in the life RBC formula. The proposal was to expand the bond risk factors from 6 to 20 designation categories which are based on NRSRO ratings (nationally recognized statistical rating organizations). Increasing the granularity of bond risk factors allows for more transparency into life insurers' credit risks and more accurately aligns capital charges with credit quality / risk by eliminating the capital "arbitrage" within the lower ratings in the current 6 designation structure. For example, under the existing RBC regime, in the Moody's ratings scale, Aaa and A3 rated bonds receive the same NAIC 1 designations yet are 6 ratings categories apart.

Both the American Academy of Actuaries (AAA) and later, Moody's, supported the NAIC initiative by providing statistical and modeling analysis, which served as a basis for their versions of the revised capital factors and portfolio adjustment factors. Moody's factors were based on default rates and correlations, and issuer diversification benefits observed empirically compared to the AAA's economic state model. Moody's also considered the life insurance industry's portfolio composition as part of the analysis. While both AAA and Moody's proposed higher bond capital factors overall, leading to increased capital requirements, Moody's impact was less punitive, particularly at the higher end of the ratings spectrum.

In June 2021, the NAIC Capital Adequacy Task Force approved the RBC bond factor proposal from Moody's. In conjunction with the bond proposal, the NAIC also approved the reduction in RBC capital charges for real estate equity (both direct and on Schedule BA) to reflect actual loss experience within this asset class. These investment-related RBC changes, in addition to insurance RBC adjustments, will be effective for year-end 2021 RBC reporting by life insurance companies.

# **Major Changes on the Horizon from Prior RBC Factors**

There are some material differences between the current and new pretax RBC bond factors and portfolio adjustment factors. We highlight the following key observations when examining Moody's factors versus the current RBC regime, as shown in the tables below:

- Highly rated securities (i.e., at the AAA/Aaa and AA+/Aa1 categories) receive material capital relief; in fact, AAA/Aaa (NAIC 1A) securities carry only 0.4x the RBC capital charge compared to the prior factors. Given their concentration in the highest ratings categories (AAA/Aaa and AA+/Aa1), structured finance and municipal securities are poised to see larger reductions from the lowering of the RBC capital factors, though we note that spreads and other factors come into play when evaluating the attractiveness of securities (see capital-adjusted yields section below).
- The largest increase in capital charges is at the A-/A3 (NAIC 1G) level; compared to the old factors, A-/A3 securities require 2.6x the amount of capital to be held compared to the old factors (+161% increase). Further, under the old regime, RBC capital charges for AAA/Aaa and A-/A3 were the same, and now A-/A3 is 6.4x higher (at 1.02% pretax).
- Within the BBB/Baa, category, BBB+/Baa1 (NAIC 2A) fares the best, with no change to the capital charge compared to the prior regime (at 1.26% pretax). In contrast, at 2.17%, the RBC factor for BBB-/Baa3 increased 72% or 1.7x compared to the prior regime.
- High yield receives some capital relief versus the prior regime; particularly at the higher quality of the ratings categories (BB+/Ba1, B+/B1 and CCC+/Caa1). At the BB+/Ba1 (3A) level, the RBC charge declined

29% from the prior regime (to 3.15% pretax), while the B+/B1 (4A) and CCC+/Caa1 (5A) both declined 24%, to 7.39% and 16.94% pretax, respectively.

- Even at the low end of the high yield ratings categories (BB-/Ba3, B-/B3 and CCC-/Caa3), the increase in capital charges is not as high as it is at the A-/A3 and BBB-/Baa3 ratings categories. The increases versus the prior regime are in the range of 28-35%, compared to the +161% at the A-/A3 and +72% at the BBB-/Baa3 levels.
- With no change to the RBC capital charges for mortgage loans, the RBC capital factors are more closely
  aligned with the new bond factors, compared to being higher under the prior regime. Specifically,
  the CM1 and CM2 pretax RBC charges for commercial and agricultural loans are 0.90% and 1.75%,
  respectively, which is relatively consistent with mid to low single A categories (NAIC 1F and 1G) and mid
  to low BBB/Baa categories (NAIC 2B and 2C).

Exhibit 1 | Revised Capital Factors - Moody's vs. Current

	NAIC Designa	tion Category	Life RBC C1 Base Capital Charges <sup>1</sup>				
Moody's	Current	Future	Current	Moody's Approved	% Difference		
Aaa	1	1A	0.39%	0.16%	-59%		
Aa1	1	1B	0.39%	0.27%	-31%		
Aa2	1	1C	0.39%	0.42%	7%		
АаЗ	1	1D	0.39%	0.52%	34%		
A1	1	1E	0.39%	0.66%	68%		
A2	1	1F	0.39%	0.82%	109%		
А3	1	1G	0.39%	1.02%	161%		
Baa1	2	2A	1.26%	1.26%	0%		
Baa2	2	2B	1.26%	1.52%	21%		
Baa3	2	2C	1.26%	2.17%	72%		
Ba1	3	3A	4.46%	3.15%	-29%		
Ba2	3	3B	4.46%	4.54%	2%		
ВаЗ	3	3C	4.46%	6.02%	35%		
B1	4	4A	9.70%	7.39%	-24%		
B2	4	4B	9.70%	9.54%	-2%		
В3	4	4C	9.70%	12.43%	28%		
Caa1	5	5A	22.31%	16.94%	-24%		
Caa2	5	5B	22.31%	23.80%	7%		
Caa3	5	5C	22.31%	30.00%	34%		
Са	6	6	30.00%	30.00%	0%		

<sup>&</sup>lt;sup>1</sup> Capital charges are pretax and pre-covariance Source: NAIC, MetLife Investment Management

# **Portfolio Adjustment Factors Mute Bond Factor Changes**

In addition to the bond factor changes, revisions were made to portfolio adjustment factors to reflect portfolio diversification in an individual's bond portfolio compared to the representative portfolio. The portfolio adjustment would decrease the base capital requirement based on the number of issuers in the insurer's portfolio. As shown in the table below, on an absolute basis, Moody's diversification factors are less stringent than the current factors at all issuer levels, meaning that the increase in absolute capital charges will be muted from the greater diversification benefits. The most meaningful difference between the current and Moody's portfolio adjustment factors is at the 200-400 issuer level, with Moody's at 85% of current. Within the Moody's scale, the absolute level of capital charges will be reduced once the issuer count exceeds approximately 500, with the greatest benefits from growing from a 500-issuer portfolio size, as shown in the differentials.

Exhibit 2 | Portfolio Adjustment Factors - Moody's vs. Current

	Portfolio Adjustment Factors					
Bond Portfolio Size (# Issuers)	Current	Moody's	Moody's / Current			
10	2.50	2.41	96%			
100	1.90	1.63	86%			
200	1.45	1.24	85%			
300	1.30	1.11	85%			
400	1.23	1.04	85%			
500	1.16	1.01	87%			
1,000	1.03	0.91	89%			
1,500	0.99	0.88	89%			
2,000	0.97	0.87	90%			
2,500	0.95	0.86	90%			
3,000	0.94	0.85	90%			
3,500	0.94	0.85	90%			
4,000	0.93	0.84	90%			
4,500	0.93	0.84	90%			
5,000	0.93	0.84	91%			
Differentials	Current	Moody's				
500 to 1,500	-15%	-12%				
500 to 2,500	-18%	-15%				
500 to 3,500	-19%	-16%				
800 to 2,000	-9%	-7%				
800 to 3,000	-11%	-9%				
800 to 4,000	-12%	-10%				
1,000 to 2,000	-6%	-5%				
1,000 to 3,000	-8%	-7%				
1,000 to 4,000	-9%	-8%				

Source: NAIC, MetLife Investment Management

Exhibit 3 is a matrix that combines the pretax RBC capital factors and portfolio adjustment factors, showing the increase or decrease in factors relative to the current regime at various issuer levels. As the table shows, the greater number of issuers in the portfolio, the more muted the change in capital charge is, either on the positive or negative side. The heatmap shows the ratings categories that fared the best and worst under the new Moody's regime.

Exhibit 3 | Delta Between Moody's and Current Capital Charges at Various Issuer Levels (Portfolio Adjustment Factors)

	300	500	1,000	2,000	3,000	4,000
Aaa	-0.33%	-0.29%	-0.26%	-0.24%	-0.23%	-0.23%
Aa1	-0.21%	-0.18%	-0.15%	-0.14%	-0.14%	-0.14%
Aa2	-0.04%	-0.03%	-0.02%	-0.01%	-0.01%	-0.01%
Aa3	0.07%	0.07%	0.08%	0.08%	0.08%	0.08%
A1	0.22%	0.21%	0.20%	0.19%	0.19%	0.19%
A2	0.40%	0.37%	0.34%	0.33%	0.33%	0.32%
А3	0.62%	0.57%	0.53%	0.50%	0.50%	0.49%
Baa1	-0.24%	-0.19%	-0.15%	-0.12%	-0.12%	-0.11%
Baa2	0.05%	0.07%	0.09%	0.10%	0.11%	0.11%
Baa3	0.77%	0.72%	0.68%	0.66%	0.66%	0.65%
Ba1	-2.30%	-2.01%	-1.72%	-1.57%	-1.53%	-1.50%
Ba2	-0.77%	-0.61%	-0.45%	-0.37%	-0.35%	-0.33%
ВаЗ	0.87%	0.88%	0.90%	0.91%	0.91%	0.91%
B1	-4.42%	-3.83%	-3.25%	-2.96%	-2.87%	-2.82%
B2	-2.04%	-1.67%	-1.29%	-1.10%	-1.04%	-1.01%
В3	1.17%	1.24%	1.35%	1.41%	1.42%	1.43%

Capital charges are pretax and pre-covariance Source: NAIC, MetLife Investment Management

# Higher Capital Requirements for Life Industry from Revised Bond Factors

On a standalone basis, the move to more granular RBC bond capital factors is expected to increase the overall capital requirements for the life insurance industry. Using year-end 2020 Schedule D holdings of the vast majority of life insurance companies, Moody's quantified the increase to the life industry capital requirements at +20%, to \$46.3B when applying the new RBC factors alone. Incorporating the new portfolio adjustment factors, the increase in life industry capital requirements is smaller, at +11% to \$41.8B. The increase in capital requirements mainly stems from the life industry's exposure to corporate bonds, which represent two-thirds (66%) of Schedule D holdings. Within corporates, the largest holdings are in BBB/Baa2, followed by BBB+/Baa1 and A-/A3. According to Moody's, capital requirements for corporate holdings increased 26% compared to the prior regime, or 16% including the portfolio adjustment factors. This is partially offset by the life industry's exposure to structured finance, which represents 23% of Schedule D bond holdings, with the vast majority held in AAA/Aaa securities where capital charges declined meaningfully. According to Moody's, capital requirements for structured finance holdings increase a modest 3% compared to the prior regime but decline 5% including the portfolio adjustment factors.

## Lowering of Real Estate Equity RBC Factors Could Serve as an Offset

In conjunction with the new RBC bond factors, the NAIC also approved an ACLI-sponsored proposal to reduce RBC factors for real estate equity (REE) investments, with the intent to reduce capital requirements backing this asset class. The proposal leveraged actual real estate sector performance data to demonstrate the historical risk of investing in the sector and recommended updated RBC factors based on this analysis. The revision includes a reduction in the C-1 capital charge that is assessed on wholly owned real estate assets reported on Schedule A from 15% to 11%, and a reduction in the charge on JV and fund real estate investments reported on Schedule BA from 23% to 13%. Life insurers' allocation to the real estate equity asset class varies by company, but based on peer analysis, is generally in the range of 0-5%. In light of these material favorable changes, REE may become more of a consideration in life insurance strategic asset allocation frameworks going forward (please refer to MIM's webinar titled, *NAIC's RBC Update and Implications for Real Estate Allocation Decisions*).

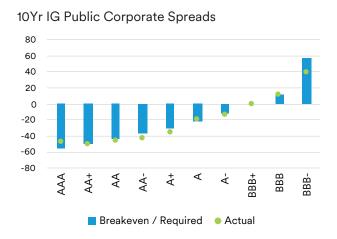
# **Evaluating Capital-Adjusted Yields Under New RBC Framework: Breakeven Concept for Fixed Income Securities**

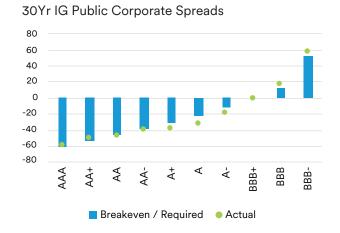
In addition to asset sector fundamentals and the macroeconomic outlook, relative value is an important input in the strategic and tactical asset allocation process for insurance companies. While absolute spreads and yields are factored in, we believe insurers should evaluate investments on a risk or capital-adjusted basis to: (1) screen which asset classes meet or exceed yield hurdles or bogeys; and (2) to determine the relative attractiveness of asset classes. Risk or capital-adjusted yields allow for comparability by asset class by incorporating differences in capital treatment and loss (default) experience, as well as additional spread premiums on private assets. Additional analysis and comparison can also be done on return on capital reflecting the differences in the absolute level of capital requirements. For our calculations of capital adjusted yields, we utilize the relevant index spreads (mostly from Bloomberg Barclays), historical default rates from Moody's and an assumed RBC ratio of 400% (i.e. 4x the amount of capital). While capital adjusted yields are calculated before tax, diversification and covariance, company-specific factors could lower the capital charge and relative attractiveness of the asset class (particularly for higher capital charge assets).

We believe under the new RBC regime, life insurance companies should evaluate capital-adjusted bond yields on a more granular basis (at the ratings notched level) given the meaningful differences in RBC capital charges within the NAIC ratings categories. To compare capital-adjusted yields, we introduce a breakeven yield concept as a framework for evaluating new asset purchases under the new RBC regime. On the S&P/Fitch scale, we use BBB+ rated corporates (at the respective part of the curve) as the starting point or anchor given that there was no change to the RBC capital charge at this ratings level and life insurance companies are large buyers of these rated securities. The remaining asset classes by ratings category are shown in relation to the BBB+ benchmark, providing the amount of additional or reduced spread required for each rating notch for the capital-adjusted yield to be equivalent to the benchmark, or in other words, where insurers would be indifferent purchasing a BBB+ rated corporate and the other security.

As shown in the Investment Grade (IG) Public Corporates graph below, at the 10-year point on the curve, BBB- rated corporate bonds require 58 bps of additional spread for capital-adjusted yields to be equivalent. Currently, BBB- corporates are trading 39 bps wider than BBB+ corporates, indicating that an investor is not being adequately compensated for the higher capital charges at the lower rated category. The current spread differential between BBB+ and A is 19 bps (i.e. A trading tighter than BBB+), compared to the 22 bps breakeven, demonstrating that the A rated corporate is more capital-efficient than the BBB+ security. At the 30-year part of the curve, current spread differentials of BBB and BBB- rated corporates are greater than the breakeven and required differentials, indicating that they are more capital efficient than BBB+ corporates.

Exhibit 4 | Investment Grade (IG) Corporate Bonds Breakeven Analysis



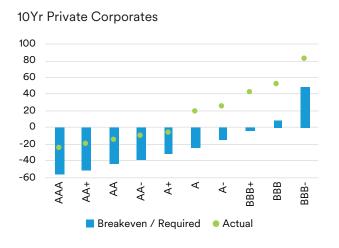


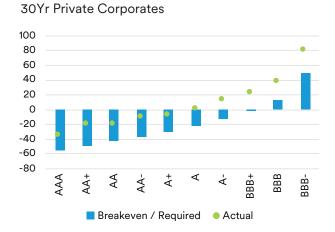
As of July 16, 2021.

Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

The Private Corporates graphs below show attractive relative value compared to BBB+ corporates as the actual spread differentials are above breakeven / required at all ratings categories at the 10 and 30-year parts of the curve, we believe reflecting typical spread premiums to public corporates. At the 10-year part of the curve, the greatest differential between actual and breakeven spreads are at the BBB+ and BBB ratings categories, with the smallest differential at the A+ level. At the 30-year part of the curve, differentials are lower than those at the 10-year part of the curve and are relatively consistent across the curve in the 21-31 bps range.

**Exhibit 5** | Private Corporates Breakeven Analysis





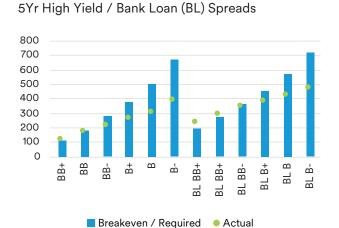
As of July 16, 2021.

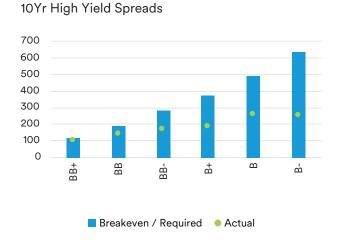
Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

Given the improvement in some capital charges, insurers may be considering new high yield purchases, particularly at the BB+ and B+ level. The High Yield graphs show that at the 5-year part of the curve, BB+ corporates are modestly more capital efficient relative to BBB+, with the current spread differentials (122 bps) above the breakeven level (112 bps). BB+ and BB rated bank loans are also capital efficient, and more so than BB+ corporates, with greater positive differentials relative to the BBB+ benchmark. The remaining

high yield and bank loan ratings in the 5-year part of the curve, and across all ratings in the 10-year part of the curve are not capital efficient relative to 10-year BBB+ corporates, which reflects recent material spread tightening in high yield over the last year given the risk-on market tone during the post-COVID-19 recovery. Insurers can evaluate high yield spreads and relative value to determine a potential attractive entry point, recognizing there are many investment considerations for high yield allocations and new money purchases. These can include tolerance for risk and volatility, among others as discussed in MIM's white paper, *High Yield for Insurance Companies: For Everything There is a Season*.

#### Exhibit 6 | High Yield (HY) Corporates Breakeven Analysis

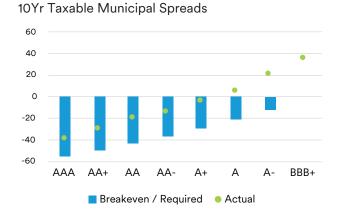


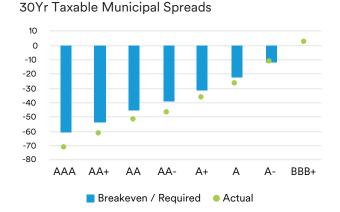


As of July 16, 2021.
Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

In the taxable municipals breakeven analysis, at the 10-year part of the curve, actual spread differentials are greater than breakeven / required across all ratings levels, indicating that municipals are capital efficient relative to BBB+ corporates. At the 30-year part of the curve, only BBB+ municipals are modestly more capital efficient than corporates.

#### Exhibit 7 | Taxable Municipal Bonds Breakeven Analysis

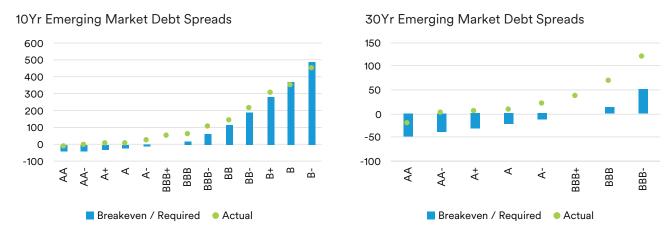




As of July 16, 2021.
Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

For emerging market debt, at the 10 and 30-year part of the curve, actual spread differentials are above the required across ratings, indicating the relative capital efficiency of the EM asset class compared to corporates.

#### **Exhibit 8** | Emerging Market Debt Breakeven Analysis

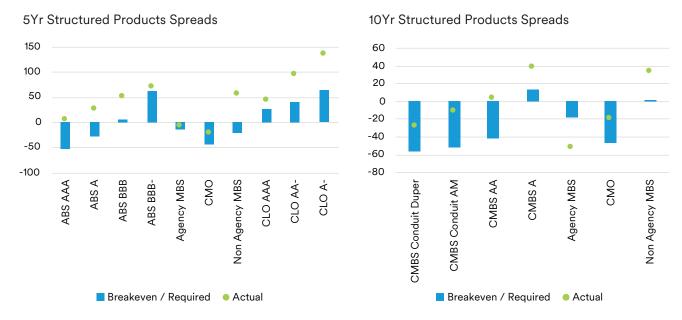


As of July 16, 2021.
Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

Within public structured products, given the high-quality bias of insurers' holdings and the corresponding capital relief provided under the new RBC regime, it is not surprising that various sectors are capital efficient relative to BBB+ corporates. The graph shows that at the 5-year part of the curve, the most capital efficient sectors relative to corporates are non-agency MBS, A- and AA- rated CLOs, and AAA and A rated ABS. At the 10-year part of the curve, the most capital efficient sectors are AA and Conduit AM CMBS. As discussed in *Changes to Investments Risk-Based Capital for U.S. Life Insurers: A Potential Positive for Public Structured Products*, in addition to the more granular RBC charges by ratings category, the NAIC plans to eliminate the price breakpoints for modeled RMBS and CMBS securities. While the NAIC has not yet provided guidance for how the mapping to the NAIC categories will work for modeled securities, we believe that a large proportion of highly-rated RMBS and CMBS securities will qualify for the top designation in the NAIC's new RBC framework.

Within public structured products, various sectors are capital efficient given the high-quality bias of insurers' holdings and the corresponding capital relief provided under the new RBC regime.

#### **Exhibit 9 | Structured Products Breakeven Analysis**



As of July 16, 2021.

AAA ABS is mix of student loans, A ABS is auto, BBB is franchise, BBB- is mix of consumer/franchise Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

The breakeven methodology is one input in the relative value process; however, it does not take into account views on where we are in the credit cycle, sector and company fundamentals, or the potential for downgrade (and fallen angel) risk, nor does it take into account any asset-liability management or liquidity needs, or any other company-specific priorities. Going forward, life insurers will need to pay greater attention to the risk of more frequent NAIC ratings migration, which could have both asset allocation and capital implications, particularly in times of stress, given that capital charges will more easily change under a regime with 19 rating cross over points instead of just five under the prior 6 category regime.

# **Potential Life Insurance Asset Allocation Implications**

Life insurance companies are likely to incorporate the new RBC framework in their strategic and tactical asset allocation framework, and we expect some shifts on the margin as a result of the changes. As discussed above, individual fixed income securities may be evaluated for capital efficiency given the sometimes-material differences in capital charges at the granular ratings category. On a broader asset class level, there are some shifts in the relative attractiveness as a result of the changes to RBC capital charges. The tables below show the top 10-15 asset class buckets at the 10 and 30-year parts of the curve ranked by capital adjusted yield, pre and post the RBC change. The lists are not all inclusive of all available asset classes, thus ones lower on the list may meet yield hurdles and be attractive for insurers to invest in. Additionally, using index data can skew yields when there are limited data points within an individual rating level.

In general, private asset classes still screen as being capital efficient given the spread premiums to publics; in particular private structured credit, mortgage loans and corporate private placements (BBB and BBB+ rated). Mortgage loans are incrementally more compelling as capital charges did not change, while bond charges increased on balance. Specifically, the revised bond capital factors for NAIC 1 and NAIC 2 are now comparable to the corresponding CM1 and CM2 capital charges for commercial mortgages (particularly at the A / BBB levels), whereas under the prior capital regime bonds had meaningfully lower capital charges. Real estate equity also ranks high in terms of capital efficiency in the longer-dated, 30-year bucket given the meaningful reduction in capital charges.

Within Public Fixed Income, notable is the improvement in certain structured products sectors, including 10-year AA CMBS and junior AAA. 10-year BBB+ rated municipals and private corporates also improved their capital efficiency rankings. In the 30-year space, there were no material changes in rankings, but emerging markets capital-adjusted yields are efficient at multiple ratings categories.

Exhibit 10 | Capital-Adjusted Yields by Asset Class - Old and New RBC Regime

New Rank	Old Rank	Change in Rank	Asset Class Bucket	10-Yr Capital Adjusted Yield	New Rank	Old Rank	Change in Rank	Asset Class Bucket	30-Yr Capital Adjusted Yield
1	1	0	Private Structured Credit	3.10%	1	11	-10	Real Estate Equity*	4.17%
2	4	-2	Commercial Mortgage Loans	2.48%	2	1	1	Emerging Markets BBB-	3.33%
3	10	-7	CMBS AA	2.27%	3	2	1	Emerging Markets BBB	3.23%
4	11	-7	Private Corporates BBB+ and BBB	2.26%	4	3	1	Emerging Markets BBB+ and higher	2.99%
5	5	0	Private Corporates A and A-	2.22%	5	4	1	Private Corporates BBB- and higher	2.94%
6	7	-1	Emerging Markets BBB+ to BBB-	2.22%	6	6	0	Public Corporates BBB+ to BBB-	2.72%
7	14	-7	CMBS Junior AAA	2.22%	7	8	-1	Taxable Municipals BBB+	2.72%
8	15	-7	Taxable Municipals BBB+	2.16%	8	5	3	Taxable Municipals A-	2.69%
9	3	6	Private Corporates BBB-	2.15%	9	9	0	Agency CMO	2.69%
10	6	3	Non Agency MBS	2.13%	10	10	0	Taxable Municipals AAA to A	2.62%
11	8	2	Taxable Municipals A-	2.12%	11	7	4	Public Corporates A- and higher	2.61%
12	2	9	Emerging Markets B-	2.12%					
13	17	-4	Private Corporates AAA to A+	2.09%					
14	18	-4	CMBS AAA	2.09%					
15	16	-1	Agency CMO	2.09%					

As of July 16, 2021.

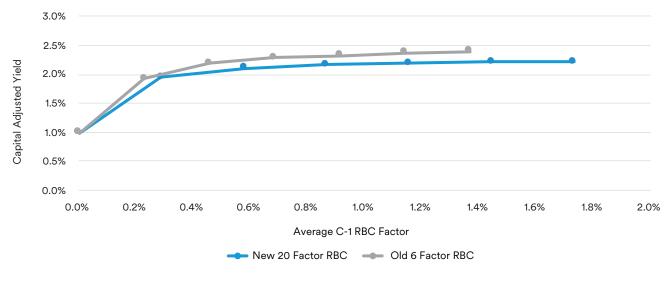
<sup>\*</sup>Real estate equity represents a blend of strategy/structure (core/opportunistic and joint venture/wholly-owned)
Source: Bloomberg Barclays, NAIC, MetLife Investment Management

When we run a simple optimization to create an efficient frontier of life insurance investment portfolios that seek to maximize capital-adjusted yields at varying C-1 capital requirements under the prior and new RBC capital regime, the findings are as follows:

- As expected, the new efficient frontier shifts down and flattens; capital adjusted yields decline by approximately 10 bps on average across most of the curve as a result of higher overall bond charges. Additionally, as insurers go further out on the risk spectrum, there is less opportunity to increase capital adjusted yield under the new regime, which reflects the incrementally higher capital charges at a granular notching level.
- Across most of the efficient frontier portfolios, there are no material changes to the allocation
  preferences by asset class under the new RBC regime versus the prior regime. Private assets are still
  favored by the optimizer; in particular, private corporates and commercial mortgage loans, as well as
  public emerging market debt. At the lower risk portfolios, there is the ability to diversify away from
  U.S. Treasuries, which provides opportunities to pick up yield for insurers that are seeking to reduce
  investment capital requirements.
- Within the asset classes, however, there are meaningful shifts in the ratings preferences under the new RBC regime versus the old. Across most efficient portfolios, under the new RBC regime, there are allocations to AAA and AA rated securities (mostly structured finance), and no allocation to A- bonds, in sharp contrast to the prior RBC regime where A- was the largest recommended exposure. Under the new regime, there is a blend of BBB exposure (BBB+ to BBB-), compared to only BBB- securities under the prior regime. Under both regimes, there is little exposure to high yield, which reflects relatively tight spreads and low yields at present.
- Note that the optimization includes only traditional fixed income and loan asset classes which comprise the bulk of life insurers' investment portfolios, as allocations to equities and alternatives are also predicated on liability profile, risk appetite and firm objectives.

#### **Exhibit 11 | Portfolio Optimization Efficient Frontier**

Capital Adjusted Yield Efficient Frontiers



As of July 16, 2021.
Source: Bloomberg Barclays, BlackRock, NAIC, MetLife Investment Management

#### Conclusion

Within the risk-based capital (RBC) framework, the long-awaited update to life insurance RBC bond factors will occur at year-end 2021, in addition to a reduction in the real estate equity RBC factors, and updates to CMBS modeling and longevity. The overall impact of the investment and insurance RBC changes at year-end 2021 will vary materially across balance sheets depending on an individual life insurer's investment portfolio size and positioning and liability profile. Within life insurance strategic and tactical asset allocation frameworks, we expect life insurers to evaluate relative value on a more granular, capital adjusted yield basis given some material changes to RBC capital factors. Further, there could be some shifts in asset allocation preferences that occur as a result, including in certain asset classes that benefited from lower capital charges such as high-quality structured finance and municipals, as well as high-quality high yield and real estate equity. Our expectation is that changes in overall asset allocation will be gradual and will mainly be predicated by additional factors, including capital considerations from ratings migration. While the current landscape with relatively tight credit spreads may limit investment opportunities in some public sectors at present, we expect life insurers to evaluate these RBC changes within the context of market developments, as well company-specific objectives and constraints when making future investment decisions.

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